

# Construction Manager/ General Contractor (CM/GC) in Transportation Infrastructure Programs

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OREGON DEPARTMENT OF TRANSPORTATION





### **Tim Dodson P.E., M.ASCE**

- Principal Project Manager, Oregon Department of Transportation
- Variety of technical and managerial positions in development of highway and bridge projects
- Over past 10 years, managed consultants delivering 48 full-service outsourced projects
- Helped develop ODOT's protocols for design-build contracting; project manager of agency's first Design-Build project
- Start-up PM for Interstate 5 Willamette River Bridge, ODOT's first CM/GC project
- B.S., M.S., civil engineering, Oregon State University



## By the end of our hour, you should gain:

- Understanding of CM/GC team members' roles
- Understanding of contractual and functional team member relationships in CM/GC
- Appreciation for the project management opportunities associated with CM/GC
- Understanding of CM/GC team procurement strategy, including primary scoring categories
- Appreciation for advantages of CM/GC over design-build

# Let me tell you a story

Once upon a time there was a bridge:

- Built 50 years ago
- Helped complete Interstate 5 in Oregon



# Let me tell you a story

Fifty years later:

- I-5 over the Willamette River in Eugene, Ore.
- Main West Coast route between Mexico and Canada



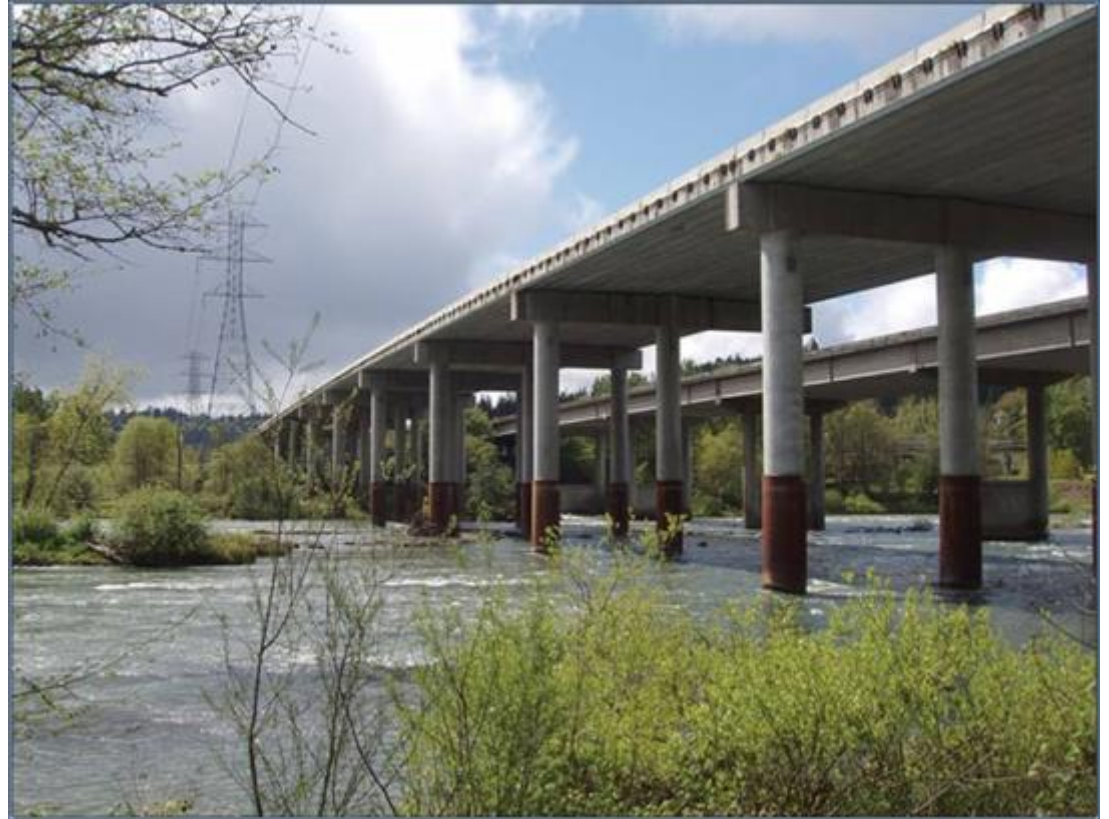
# The discovery

- Distress discovered
- Load limits imposed
- Commerce threatened



# A major problem – and temporary relief

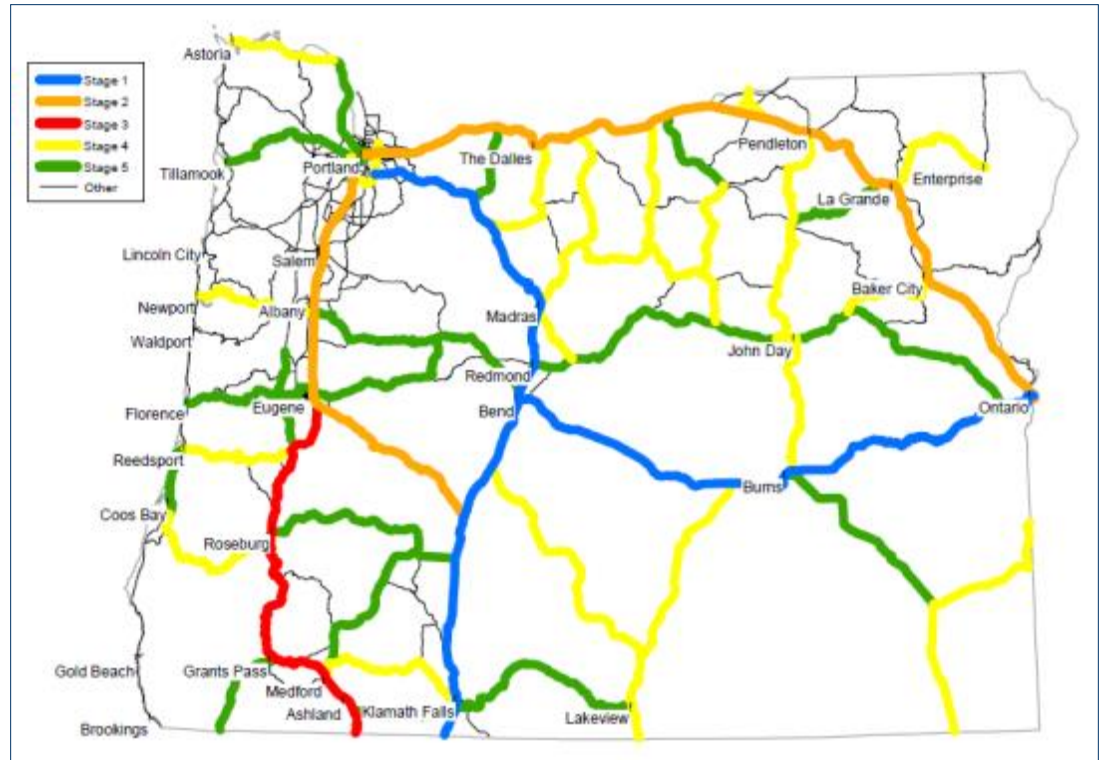
- Rerouting of trucks
- Safety concerns
- Impacts to business
- Emergency declared
- Detour bridge



# OTIA III State Bridge Delivery Program

A statewide solution:

- Third Oregon Transportation Investment Act
- \$1.3 billion program
- Crafted to stimulate Oregon's economy





# About the Willamette River Bridge Project

- ODOT's largest bridge replacement project
- Construction budget: \$157 million



# Replacing the Willamette River Bridge

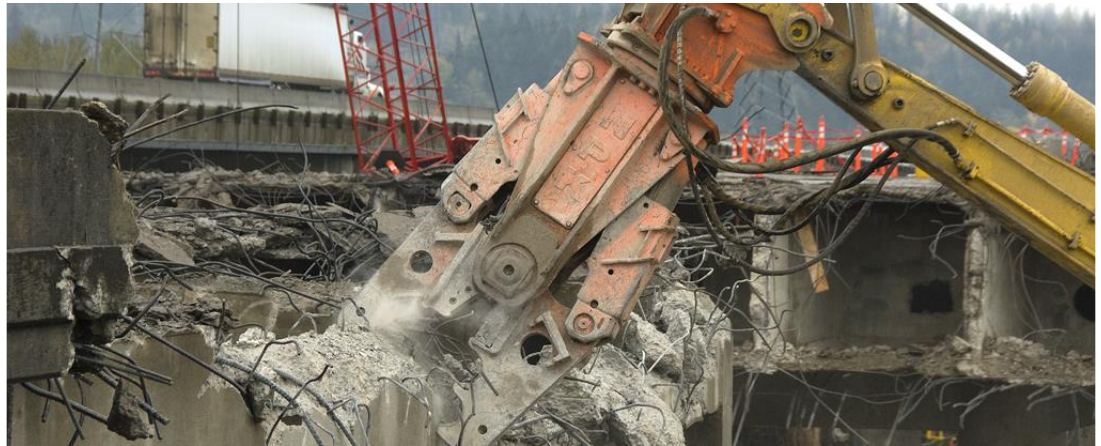
- The work zone includes:
  - Parks
  - Natural area
  - Bike-ped paths
  - River
  - Railroad
  - Power lines
  - Four-lane boulevard
  - Multiple jurisdictions
- Situation: Complex!





# Replacing the Willamette River Bridge

- Demolish:
  - Existing bridge
  - Canoe Canal Bridges
  - Detour bridge
- Reconstruct roadway
- Construct 14 new bridge spans. Types:
  - PT reinforced concrete deck girder
  - PT reinforced concrete box girder
  - “Signature” reinforced concrete deck arch



# Replacing the Willamette River Bridge

- Build seven retaining walls, two sound walls
- Create new bike path viaduct
- Reconfigure another riverside bike path



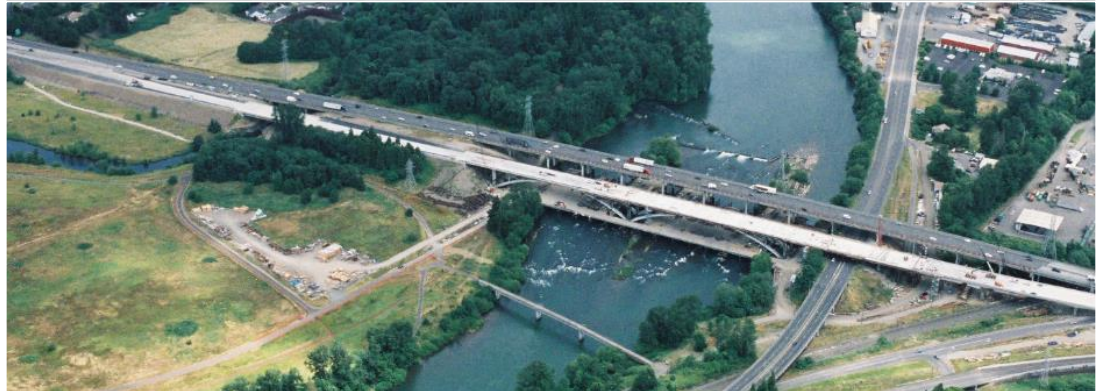
# Replacing the Willamette River Bridge

- Reduce the height of the Canoe Canal wall
- Restore channel of Augusta Creek
- Provide for design enhancements



# Environmental considerations

- Accelerated permitting
- Debris containment
- Design impacts
- Park constraints and staging



# About CM/GC



What you'll hear today:

- What CM/GC is and what it isn't
- How ODOT used the CM/GC method for a large bridge replacement project
- What you should consider before using CM/GC
- Lessons learned and how to get the best results when using CM/GC





# About CM/GC: Overview

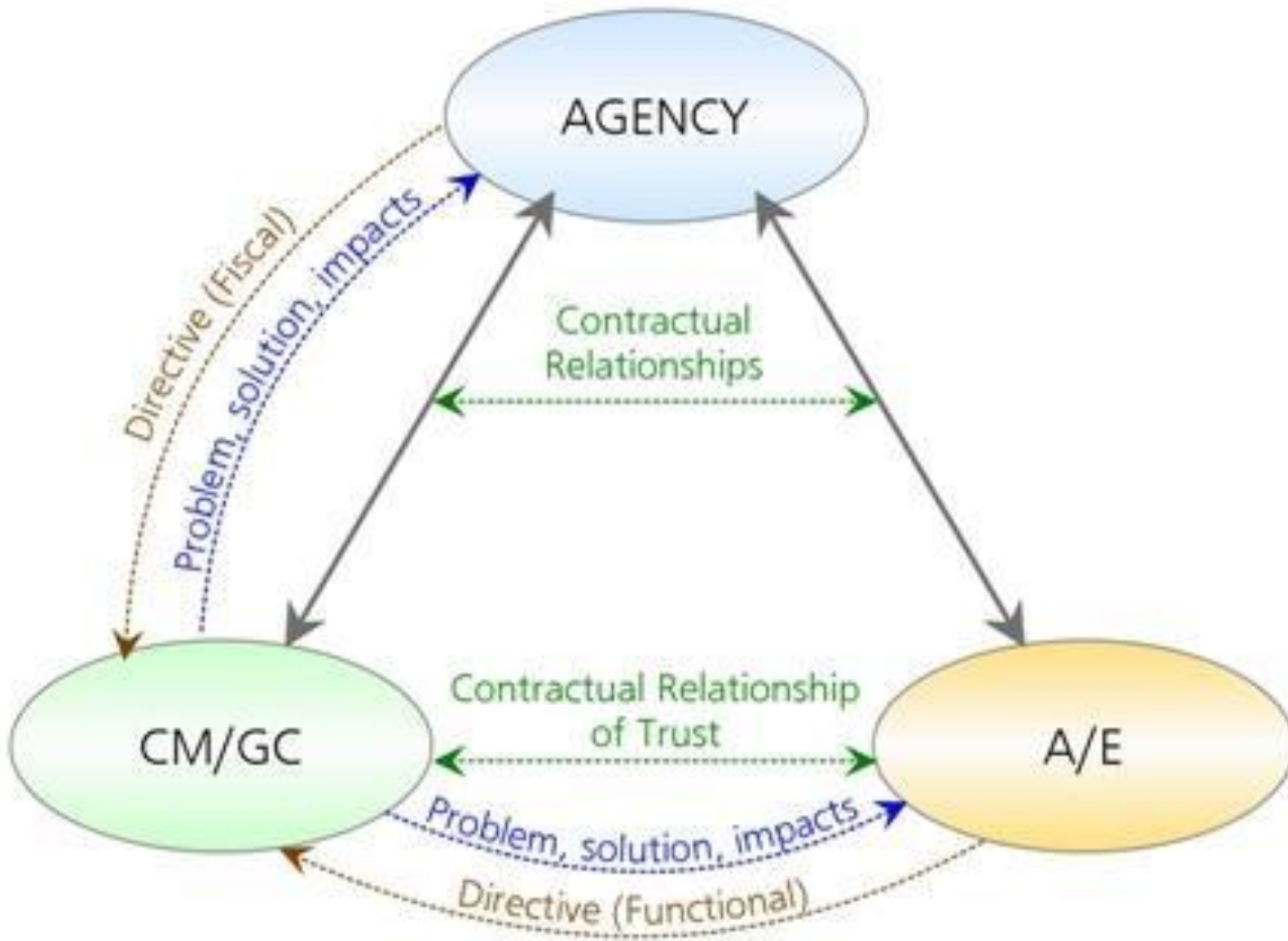


The three-legged stool:

- Owner
- A&E
- CM/GC



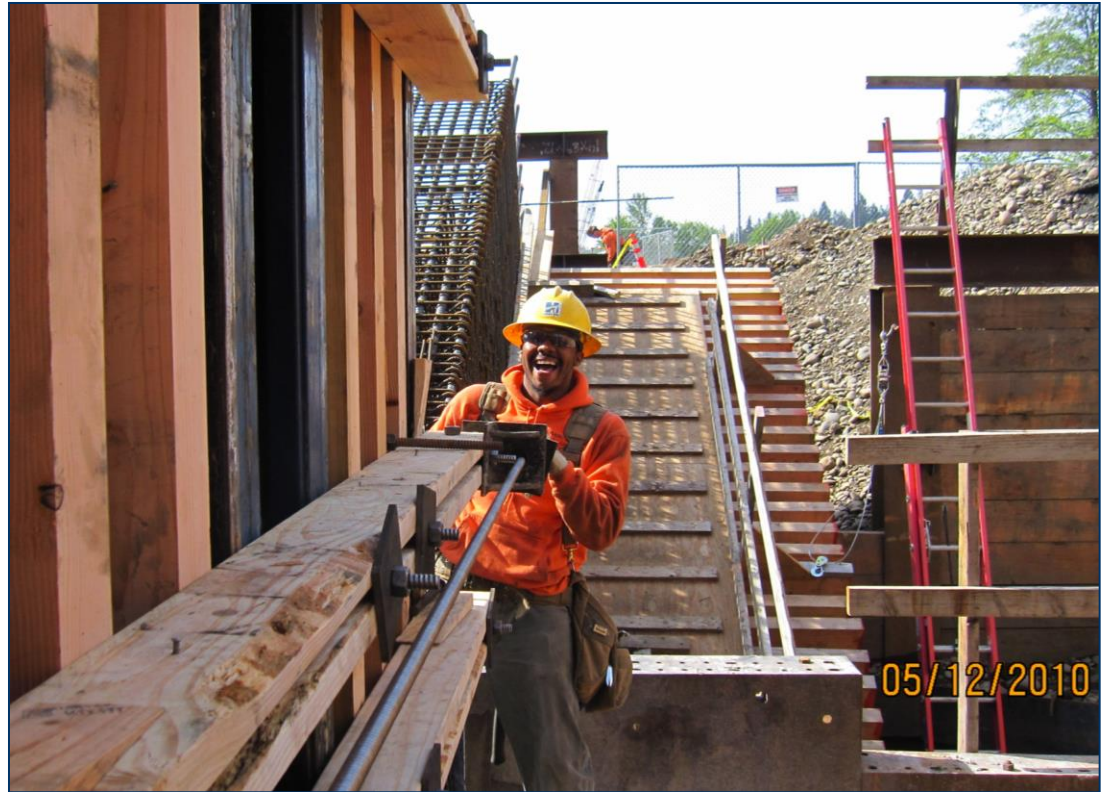
# CM/GC contract relationships



# WRB's CM/GC contract partners

- Tight competition for the contract
- Deciding factor:

**ATTITUDE**



# WRB's CM/GC contract partners

- Local partners:

- Design firms:

- OBEC Engineering
    - T.Y. Lin International



- Contractors (CM/GC):

- Hamilton Construction, supported by Slayden Construction



# Why CM/GC



Fosters  
collaboration



Increases  
owner  
control and  
involvement



Manages  
risk



Accelerates  
delivery



Increases  
flexibility



Focuses on  
cost, value  
and problem  
solving

# 1. Fosters collaboration



# Fosters collaboration

Collaboration with A&E and CM/GC:

- Collaborating on design
- Design incorporates construction expertise
- Designer understands constructor's viewpoint



# Fosters collaboration

Collaboration with A&E  
and CM/GC:

- Arch jacking for precompression
- Special concrete mix
- Load transfer control
- Spandrel column verticality





# Fosters collaboration

Collaboration with A&E  
CM/GC and Artist:

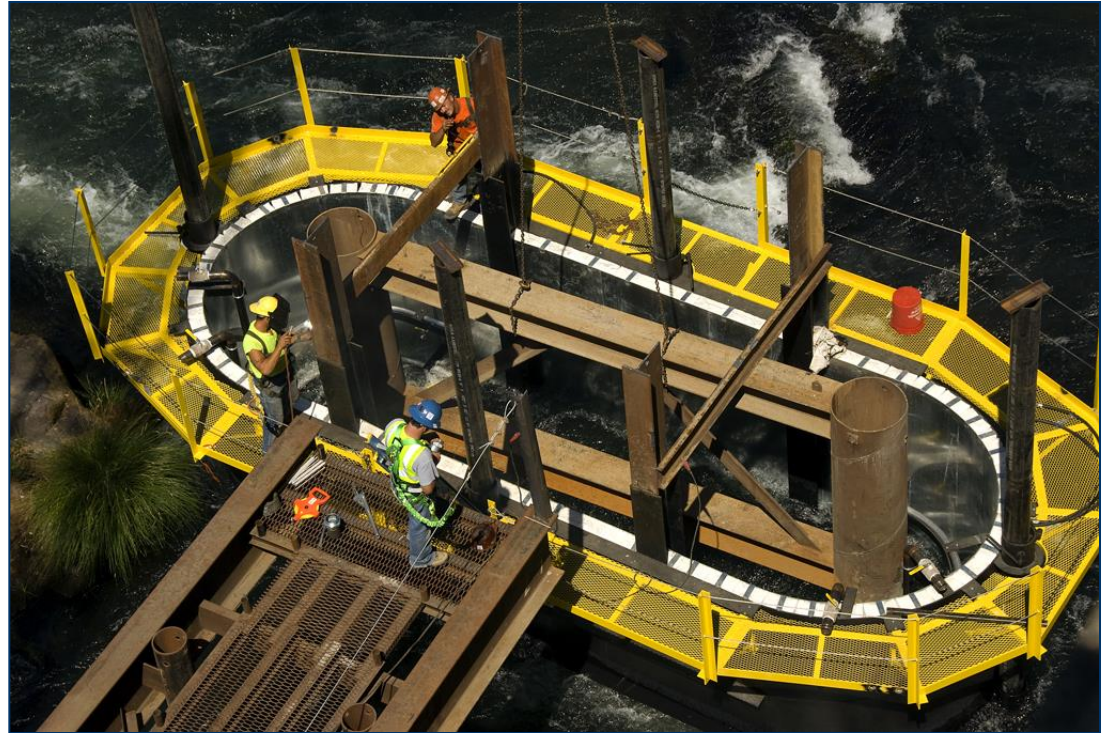
- Foundation Design
- Site design
- Construction staging



# Fosters collaboration

Collaboration with regulators:

- Adjusting to changed in-water work window
- Bubblator sound attenuator for fish
- Replacement land for staging area



# Fosters collaboration

Collaboration with jurisdictions:

- Cities
  - Bike viaduct
- Parks
  - Bike paths
  - Saving trees
- Community
  - Mobility
  - Design
  - Art



# Fosters collaboration

Collaboration with Tribes:

- Heritage rocks
- Structure name
- Milestone ceremonies



## 2. Increases owner control and involvement



# Increases owner control and involvement

Objective: Improved relationship with cities

- Drove engagement
- Input incorporated into project design
- Scope changes handled easily



# Increases owner control and involvement

## WRB: Unconventional

- Extended design phase
- Early Work Amendments
- No GMP



### 3. Manages risk





# Manages risk



Opportunities to manage risk during:

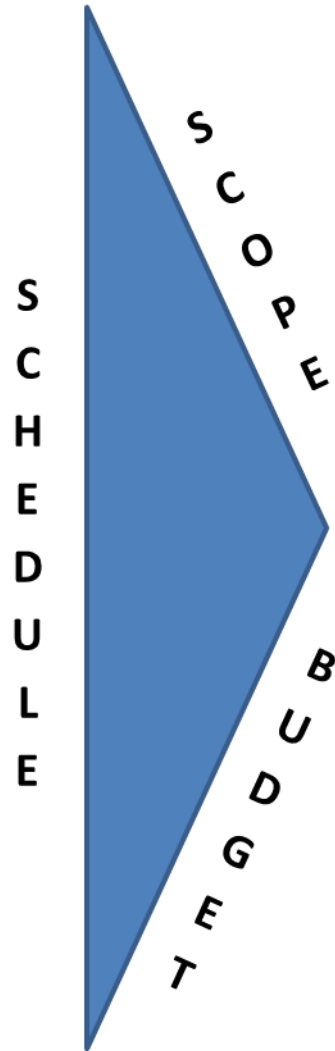
- Preconstruction
- Negotiation
- Construction



## 4. Accelerates delivery



# Accelerates delivery



For the WRB project, **schedule** was paramount

- Creative scheduling
- Real-time decisions



# Accelerates delivery

## Completion Scenarios

Design Start

Open to Traffic

DBB



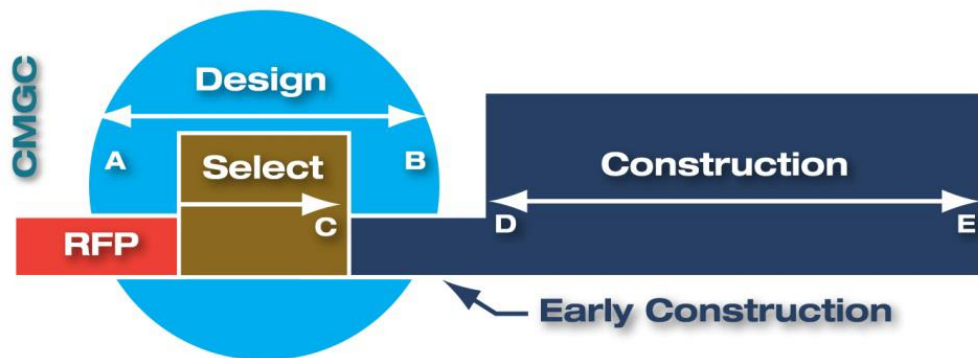
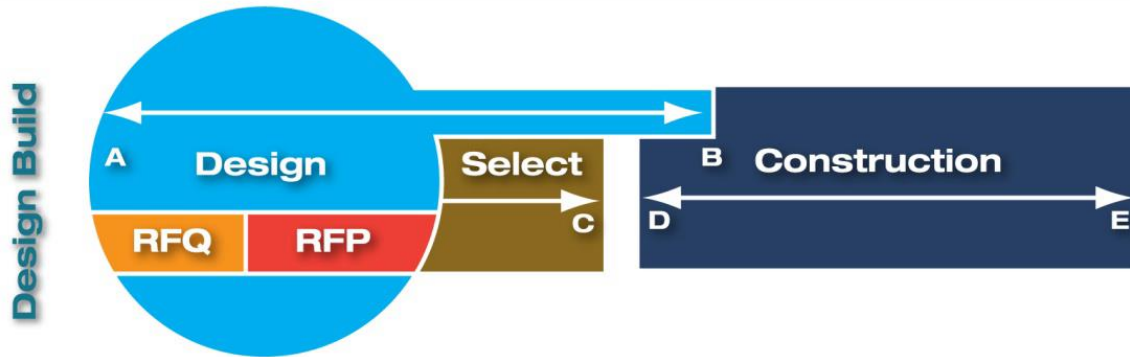
DB



Actual



# Accelerates delivery



- A** Consultant NTP
- B** Advertise/Bid Open
- C** Contractor Selection
- D** Construction NTP
- E** Substantially Complete
- A-B** Design Time
- A-C** Selection Time
- D-E** Construction Time
- A-E** Project Time

# Accelerates delivery

Acceleration examples:

- Temporary inlets
- Single-sloped barriers
- Key: Contractor is getting paid to help produce VE ideas



## 5. Increases flexibility



# Increases flexibility

## Design phase:

- Engages external parties, resolves conflict
- Local jurisdictions, agencies, regulators
- Incorporates public input, informs public of consequences





# Increases flexibility

Community involvement informs final design:

- Advisory committees
- Workshops
- Open houses
- Site tours
- Webcasts, videos, newsletters and blog posts



# Increases flexibility

## Flexibility of method:

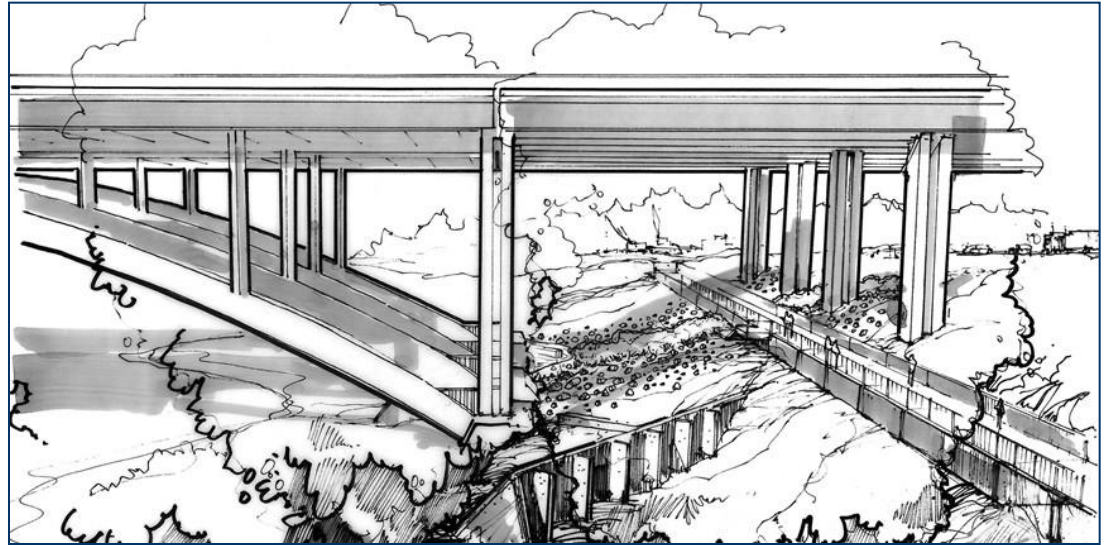
- Early Work Packages
- Samples of successful approaches
- Variety of selection criteria



# Increases flexibility: Example outcome

## Southside bike path:

- \$4 million solution added mid-project
- Utilized used girders
- Environmental constraints
- No way to plan in advance







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## 6. Focuses on cost, value and problem-solving





# Focuses on cost, value and problem-solving

ICE: Independent Cost Estimate

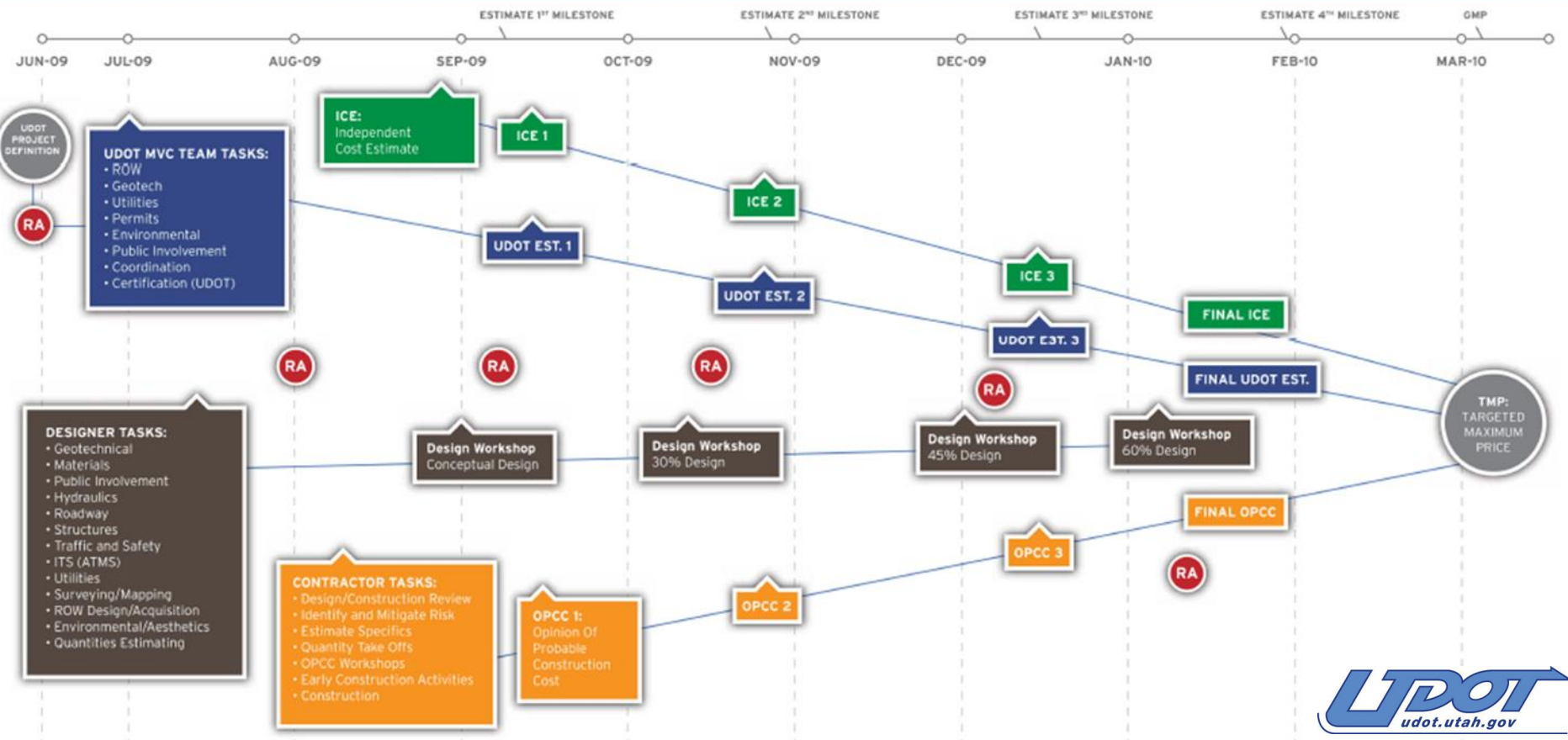
UDOT MVC Team

Designer Tasks

Contractor Tasks

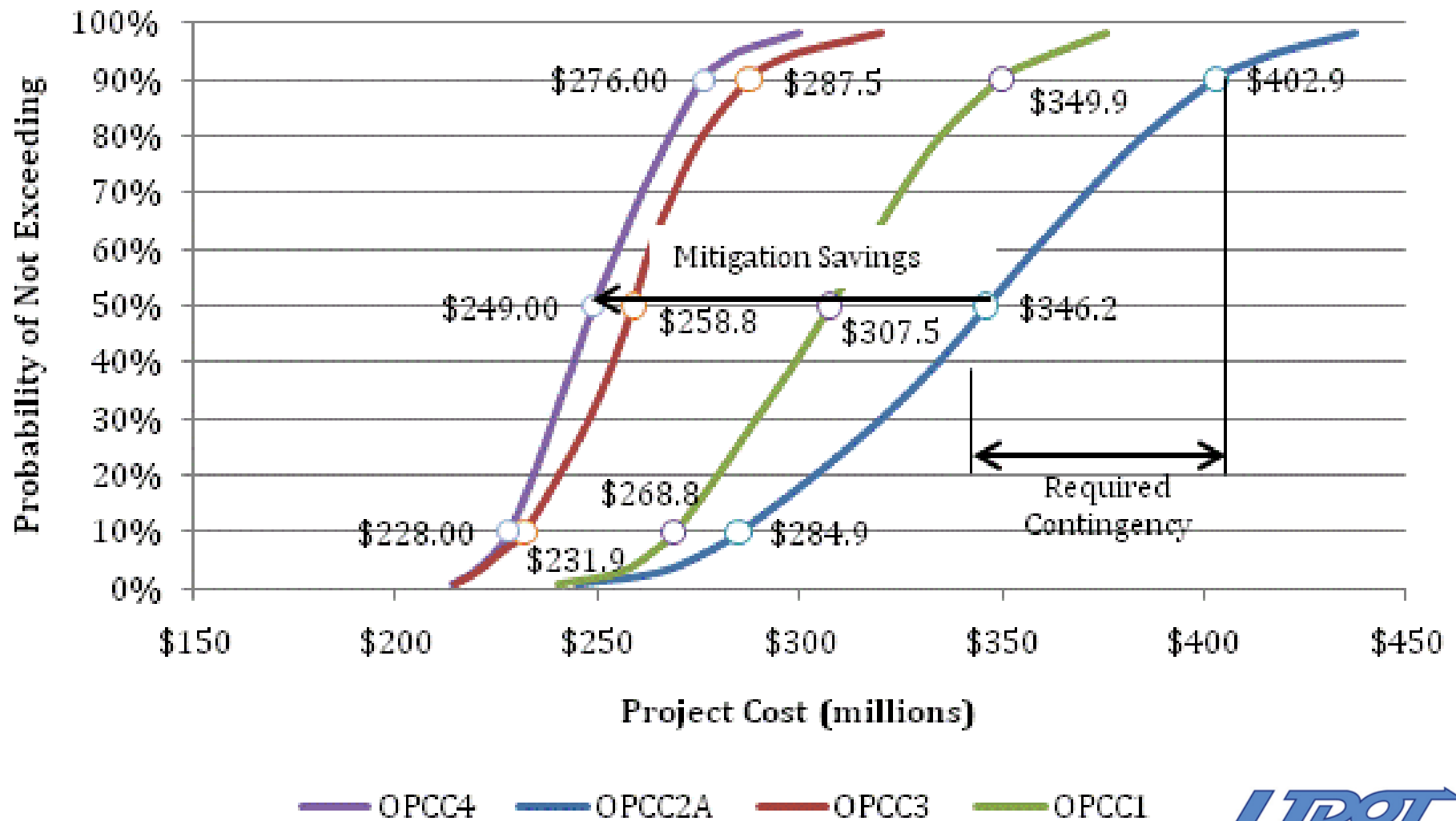


Risk Assessment and Estimate Updates



RISK LEVEL HIGH RISK LEVEL LOW

# Focuses on cost, value and problem-solving



# Summary: Why CM/GC



CM/GC is effective for:

- Fostering collaboration
- Increasing owner control and involvement
- Managing risk
- Accelerating delivery
- Increasing flexibility
- Focusing on cost, value and solving problems



# How to get started



# About CM/GC: Federal interest

## CM/GC and SEP-14:

- Special Experimental Project No. 14
- Innovative Contracting
- Alternative Contracting
- MAP-21: SEP-14 approval no longer required

Federal Highway Administration  
**Every Day Counts**  
Innovation Initiative

**Alternative Project Delivery**

CONSTRUCTION MANAGER / GENERAL CONTRACTOR  
(CMGC)

Peer Exchange  
Salt Lake City, Utah  
June 28-29, 2011



# About CM/GC: Federal oversight

## CM/GC and SEP-14:

- Special Experimental Project No. 14
- Innovative Contracting
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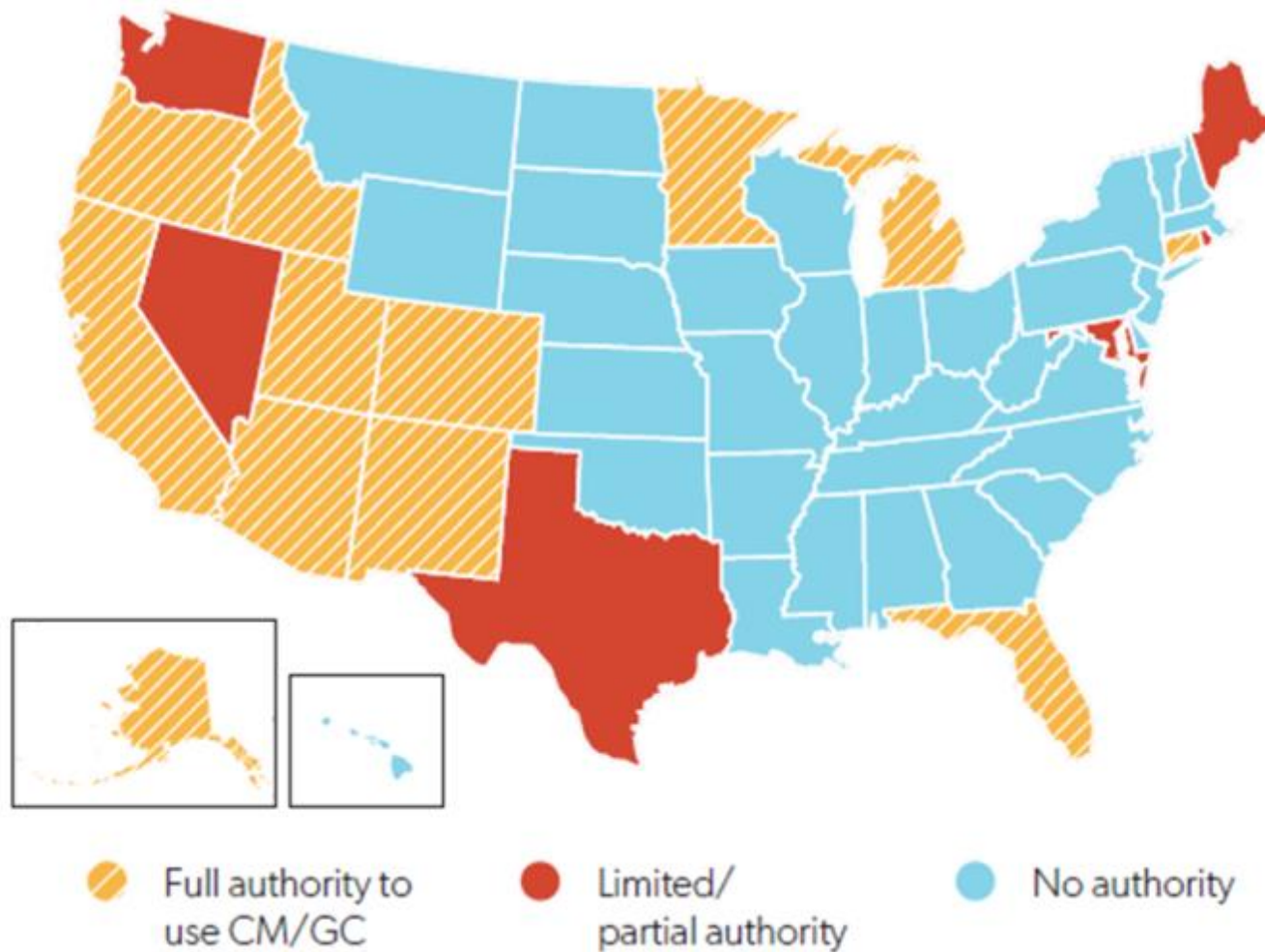


U.S. Department  
of Transportation

**Federal Highway  
Administration**



# CM/GC state authority: Gaining ground but new to many



# The Owner's role in CM/GC

- Extensive
- Continuous
- Greater than DB or DBB.
- Leading and facilitating relationships
- Keys for Owner PM:
  - Decision-making
  - Quality assurance
  - Managing two contracts





# The Owner's CM/GC support team

- Engineering expertise
- Construction expertise
- Independent Cost Estimator (ICE)
- Public involvement
- Administrative support



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oregon bridge delivery partners<sup>SM</sup>



# The owner's CM/GC support team

Technical design review and oversight

- Bridge structures
- Roadway
- Environmental
- Hydrology, stormwater
- Surveying
- Mobility
- Permitting
- Railroad and utilities
- Geotechnical



# Procuring a CM/GC team

Procurement strategies  
and the Willamette  
River Bridge  
experience



# Procuring a CM/GC team

## Choosing the right A&E:

- Collaborative team attitude
- Understanding of CM/GC
- Technical Capability
- RFQ, RFP and Interview



# Procuring a CM/GC team

Choosing the right CM/GC:

- Collaborative team attitude
- Understanding of CM/GC
- Construction capability
- Price component



# Procuring a CM/GC team



- Consult with experienced owners
- FHWA has resources
- Hire experienced assistance



# Comparison: CM/GC vs. Design-Build contracting

- Owner control
- Value vs. Profit
- Owner cost-savings





# Summary

- **Success depends on the owner's active participation.**
- **Each of the three contractual entities — owner, A&E firm and contractor — must possess a strong team orientation.**
- **CM/GC allows owners to cost-effectively resolve project challenges.**



# Q & A



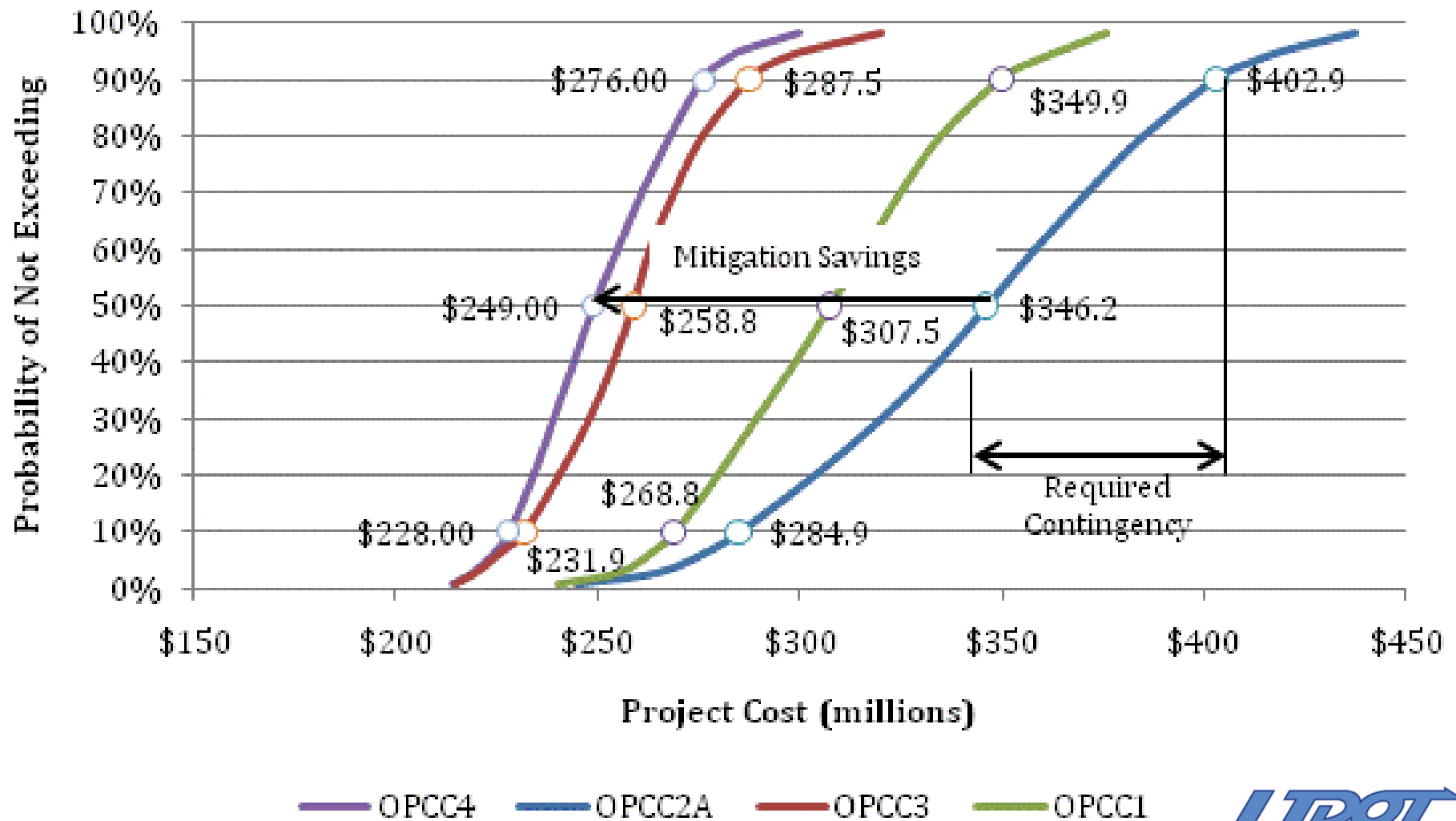
# Addenda and Additional Information

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Transportation Infrastructure Programs

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# Focuses on cost, value and problem-solving



# Resources

- **FHWA CM/GC Project Delivery Program Guide**  
[www.fhwa.dot.gov/construction/cqit/cm.cfm](http://www.fhwa.dot.gov/construction/cqit/cm.cfm)
- **Sample Oregon DOT CM/GC Documents**  
[www.oregon.gov/ODOT;HWY/MPB/WRB.shtml#CM\\_GC\\_Procurement\\_Documents](http://www.oregon.gov/ODOT;HWY/MPB/WRB.shtml#CM_GC_Procurement_Documents)
- **Sample CM/GC State Legislation**  
[www.fhwa.dot.gov/construction/contracts/cmgc\\_statutes.cfm](http://www.fhwa.dot.gov/construction/contracts/cmgc_statutes.cfm)



# Additional WRB project issues, tactics and activities



# Public involvement opportunities



- WRB examples:
  - Cities
  - County
  - Parks
  - Stakeholder groups
- Design enhancements



# Design enhancements

